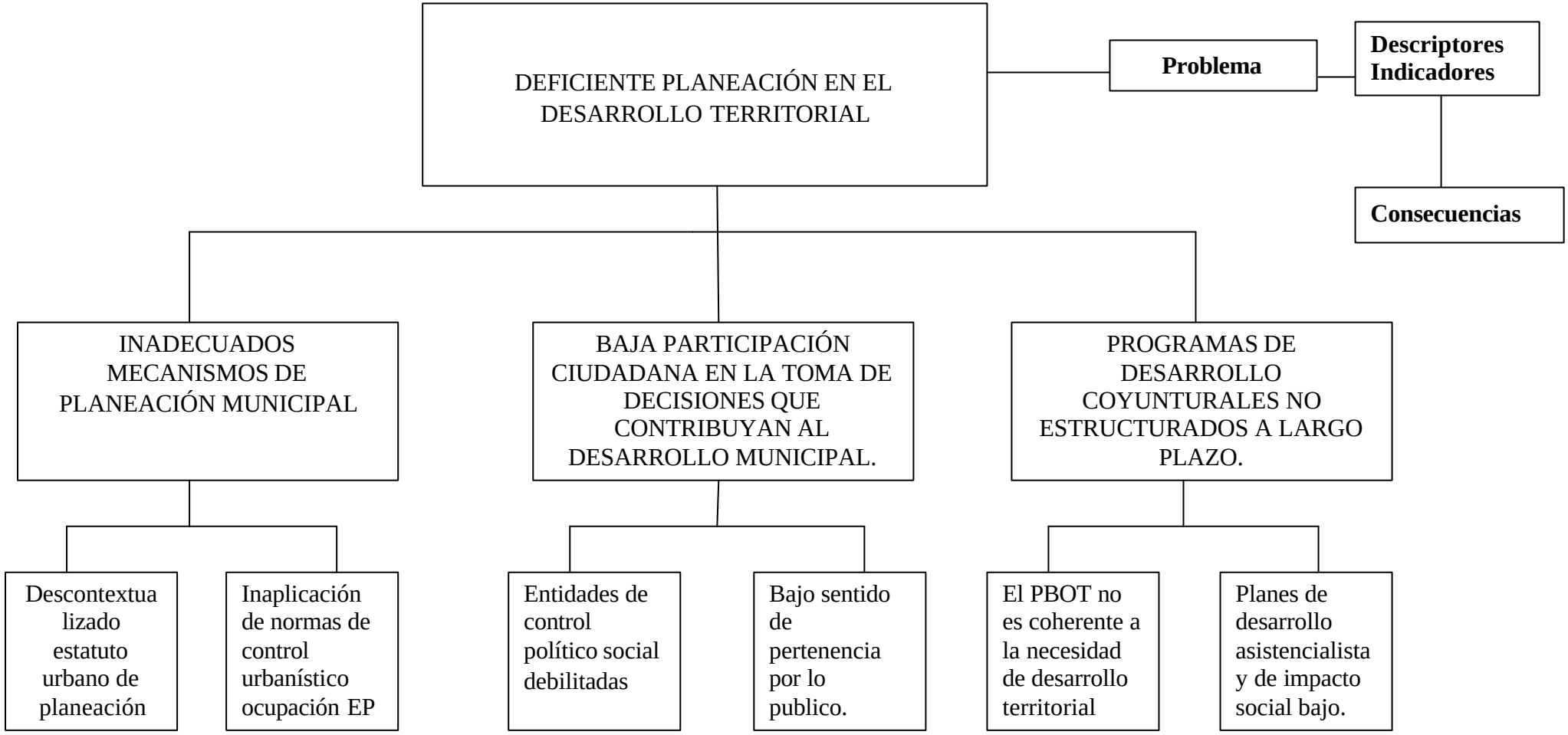PROGRAMA DEL SECTOR PLANEACIÓN MUNICIPAL: ANALISIS DE PROBLEMAS