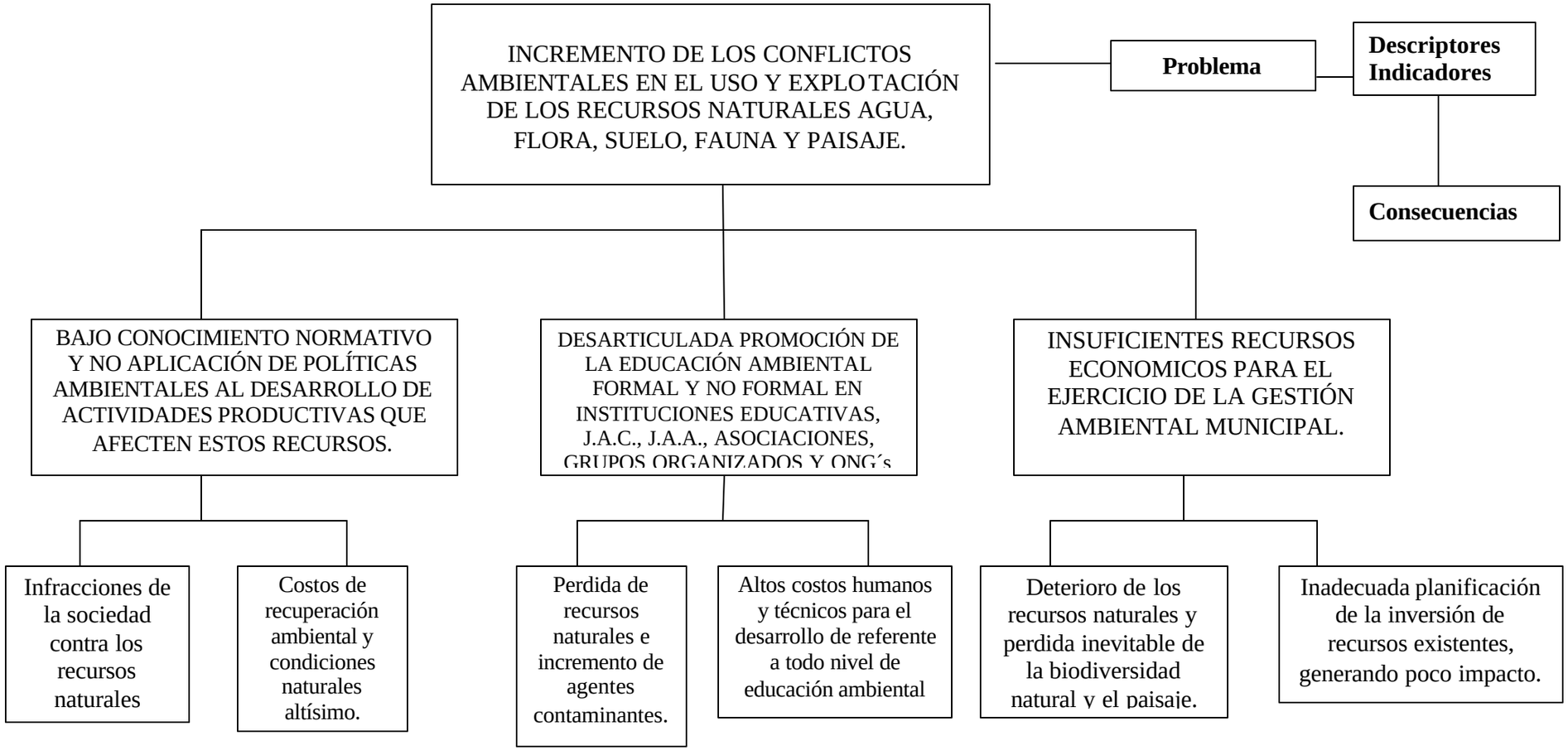PROGRAMA DEL SECTOR RECURSOS NATURALES Y MEDIO AMBIENTE: ANALISIS DE PROBLEMAS